Chemical Screening in Emergency Management: An Overview of DOE O 151.1C

Jim Powers

Office of Emergency Management
National Nuclear Security Administration
U.S. Department of Energy

Dave Freshwater

Jim Jamison Greg Martin

Science Applications International Corp.

OUTLINE

- **4** Operational Emergencies
 - Characterize *Emergency Management Response*
 - Define *Operational Emergency*
- **#** Role of Chemical Screening in DOE Emergency Management Hazardous Materials Programs
 - Identify Hazardous Chemicals
 - **Health Hazard Ratings**
 - *Exclude* Small Quantities

Manage/Mitigate Emergencies

♯ Simple Response

■ Single or few functional response units (fire, medical, HAZMAT, etc.) required

■ Emergency Management Response

- Supplement initial functional response units
- Multiple functional units and response skills
- Interfaces, coordination, communication
- Offsite response activities

Operational Emergency Definition

Major unplanned or abnormal events or conditions, which . . .

- Involve or affect *DOE facilities/activities*
- Cause or have the potential to cause serious health, safety or environmental impacts

Operational Emergency Definition (con'd)

■ Require resources from *outside* the immediate/affected area or local event scene to *supplement initial response*

AND

■ Require time-urgent notifications to initiate response activities at *locations* beyond the event scene

Health Impacts from Chemical Spills/Releases



→ Widespread Impacts

Mitigate/Manage Chemical Spills/Releases

Offsite Resources (Federal, Tribal, State, Local)

Site-wide Resources (Supplement)

Facility & Local Resources (Initial)

Local Impacts
Simple Response

→ Widespread Impacts

Emergency Management

Mitigate/Manage Chemical Spills/Releases

IF...

- Emergency Management is needed
 - **Not** just *emergency response* functional units (fire, medical, HAZMAT, etc.)

THEN...

• It's an *Operational Emergency*

Mitigate/Manage Chemical Spills/Releases

Offsite Resources (Federal, Tribal, State, Local) Operational Emergencies Site-wide

Facility & Local Resources (Initial)

Local Impacts
Simple Response

→ Widespread Impacts→ Emergency Management

Develop an Emergency Management Hazardous Materials Program

- 1. Identify for further analysis hazardous material inventories that <u>may</u> produce *Operational Emergencies* for the facility/activity
- 2. Analyze in an Emergency Planning Hazards Assessment (EPHA) to determine potential impacts; identify *Operational Emergencies* to be included in the technical planning basis
- 3. Implement an emergency management program that is "commensurate with the hazards"

Develop an Emergency Management Hazardous Materials Program

The SCREENING PROCESS

identifies for further analysis hazardous material inventories that <u>may</u> produce

Operational Emergencies

DOE screening process:

 Identify materials – Potential to produce impacts and require response measures consistent with the Operational Emergency definition

AND

2. Exclude small quantities - Impacts can be managed effectively by building- or activity-specific safety and response personnel and resources (*Little or no potential* for *Operational Emergencies*)

Step 1: IDENTIFY materials

- <u>Exclude</u> materials from further consideration based on:
 - Common use by public
 - Dispersibility
 - Health Hazard

IDENTIFY materials

#Common Use by the Public

- *Exclude* if commercially available, packaged for distribution and use by the general public
- Examples:
 - > Solvents, inks, adhesives, paints, cleaners
 - > Lubricants, fuels, cleaners, resins
 - > Proprietary goods (Windex, WD-40, Weed-B-Gone)

IDENTIFY materials (con'd)

- **#** Dispersibility
 - *Exclude* non-dispersible materials
 - Examples:
 - Monolithic solids
 - Non-aerosol size particles (>10 µ)
 - Liquids with low vapor pressure (<1 mmHg)

IDENTIFY materials (con'd)

#Health Hazard

- Exclude materials that do NOT represent a severe acute health hazard...NFPA 704
 Health Hazard Rating 0, 1, or 2
 - <u>Identifies</u> materials that represent a severe acute health hazard . . . NFPA 704 *Health Hazard Rating* 3 or 4

NFPA 704 Health Hazard

Health Hazard: The capability of a material to cause, *under emergency conditions*, personal injury due to contact with or entry into the body via inhalation, ingestion, skin or eye contact.

- Based on the "inherent physical and toxic properties" of the material
- Does <u>not</u> consider chronic or repeated long-term exposure to low concentrations

NFPA 704 Health Hazard Ratings

- Health Hazard Rating 4:
 - (Possibly) lethal
- Health Hazard Rating 3:
 - (Possibly) serious or permanent injury
- Health Hazard Rating 2:
 - (Possibly) temporary incapacitation or residual injury
- Health Hazard Rating 1:
 - (Possibly) significant irritation
- Health Hazard Rating 0:
 - Offer no hazard beyond that of ordinary combustible materials

Sources of Health Hazard Ratings

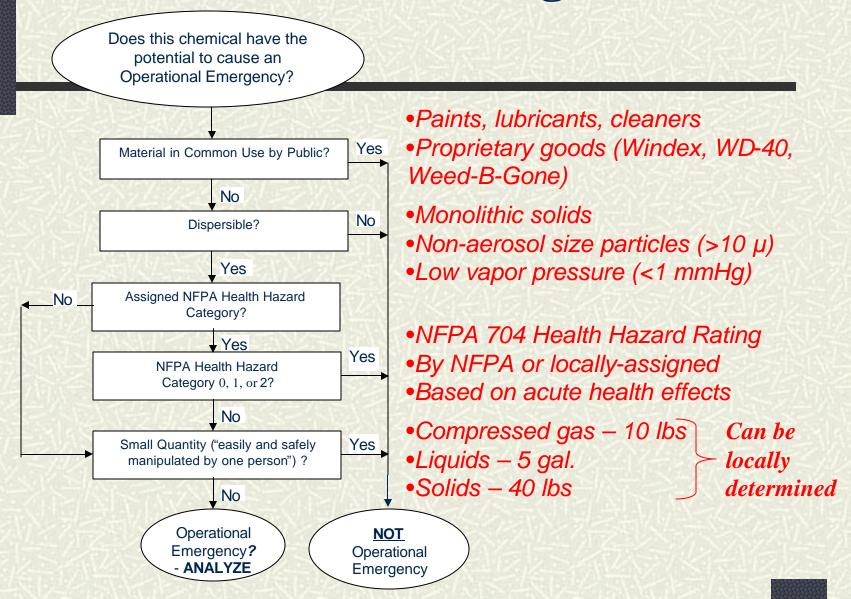
- **■** NFPA-assigned values
- Values assigned by others using NFPA guidelines
- ➡ Project C Paper (Options for determining health hazard ratings)
- Assign locally (e.g., SRS system)
- **■** If no value available, *analyze it*

Step 2: EXCLUDE small quantities

- <u>Exclude</u> small quantities of materials identified in *Step 1* that can be managed effectively by safety and local response personnel and resources
 - OSHA defined concept of "Laboratory Scale" quantities ("easily and safely manipulated by one person")
 - Threshold quantities defined locally in accordance with 29 CFR 1910.1450(b)
 - Consensus agreement that below these quantities there is **little** or no potential for *Operational Emergencies*
 - Exception for "extraordinary toxic hazards"

EXCLUDE small quantities

- **■** Values that reflect the *intent* of the Order are *approximately*:
 - 5 gallons for liquids
 - 40 pounds for solids
 - 10 pounds for compressed gases
- **#** *Exception* for materials with high acute toxicity and dispersibility ("extraordinary toxic hazard"):
 - 1 pound



Quantities **Offsite Analyze** easily and in EPHA Resources safely (Federal, Tribal, **Shemical Hazards** manipulated State, Local) Operational Emergencies (possible) Site-wide Facility & Local Resources (Initial) **Local Impacts** \rightarrow **Widespread Impacts** Simple Response **Emergency Management**

SUMMARY

- **Chemical Screening** in DOE Emergency Management is a tool to....
 - Relegate materials in small quantities to workplace health and safety programs
 - Make best use of emergency management resources by focusing on chemical hazards posing greatest potential for producing Operational Emergencies

SUMMARY (con'd)

- **"Screened-in"** → *Analyze* in EPHA to determine *Operational Emergency* potential
- # "Screened-out" → Don't analyze (Little or no Operational Emergency potential)